# COUNTY OF SAN BERNARDINO SPECIAL DISTRICT COUNTY SERVICE AREA No. 59 DEER LODGE PARK TABLE OF CONTENTS JUNE 30, 2018

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#### Eadie + Payne, LLP

3880 Lemon St., Ste. 300 Riverside, CA 92501

P.O. Box 1529 Riverside, CA 92502-1529

Office: 951-241-7800 www.eadiepaynellp.com

Board of Supervisors County of San Bernardino County of San Bernardino Special District County Service Area No. 59 – Deer Lodge Park

#### **Independent Auditor's Report**

We have audited the accompanying financial statements of the governmental activities and each major fund of the County of San Bernardino Special District County Service Area No. 59 (CSA) Deer Lodge Park, a component unit of the County of San Bernardino, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise CSA's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audit contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the minimum audit requirements and reporting guidelines for California Special Districts required by the Office of the State Controller. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Board of Supervisors County of San Bernardino County of San Bernardino Special District County Service Area No. 59 – Deer Lodge Park

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the County of San Bernardino Special District County Service Area No. 59 Deer Lodge Park, as of June 30, 2018, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America, as well as accounting systems prescribed by the State Controller's Office and state regulations governing special districts.

#### **Other Matters**

Prior-Year Comparative Information

Prior year data has been included with the basic financial statements for comparative purposes only.

Required Supplementary Information

Management has omitted Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated December 14, 2018, on our consideration of the CSA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the CSA's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the CSA's internal control over financial reporting and compliance.

December 14, 2018

Eadie and Payne, LLP

Riverside, California

# Statement of Net Position June 30, 2018

		For Comparative Purposes Only
	2018	2017
	Governmental	Governmental
	Activities	Activities
Assets		
Cash and investments	\$ 333,612	\$ 365,295
Taxes receivable	2,402	4,096
Special assessments receivable	6,879	9,485
Capital assets, net of depreciation	882,611	784,676
Total assets	1,225,504	1,163,552
Liabilities		
Accounts payable	-	4,855
Due to other funds	60	4,809
Total liabilities	60	9,664
Net position		
Net investment in capital assets	882,611	784,676
Restricted for road maintenance	342,833	369,212
Total net position	\$ 1,225,444	\$ 1,153,888

# Statement of Activities For the Year Ended June 30, 2018

	2018 Governmental Activities	For Comparative Purposes Only 2017 Governmental Activities
Expenses	Φ 21.520	Φ 20.450
Salaries and benefits	\$ 21,528	\$ 20,458
Services and supplies	30,442	29,876
Depreciation	69,119	64,200
Total expenses	121,089	114,534
Program revenues		
Charges for services	142,142	139,416
Operating grants and contributions - state assistance	387	410
Total program revenues	142,529	139,826
Net program revenues (expense)	21,440	25,292
General revenues		
Property taxes	47,537	46,287
Investment earnings	2,579	1,579
Loss on disposal of capital assets	-	(1,256)
Total general revenues	50,116	46,610
Change in net position	71,556	71,902
Net position at beginning of year	1,153,888	1,081,986
Net position at end of year	\$ 1,225,444	\$ 1,153,888

# Balance Sheet Governmental Funds June 30, 2018

	2018					
	Special Revenue Capital Projects					
	Funds		Funds		_	
			Ro		=	Totals
		General		Paving	Go	vernmental
		(1354)		(3560)		Funds
Assets		<u> </u>		<u> </u>		
Cash and investments	\$	310,430	\$	23,182	\$	333,612
Taxes receivable		2,402		-		2,402
Special assessments receivable		6,879				6,879
Total assets	\$	319,711	\$	23,182	\$	342,893
Liabilities and Fund Balances						
Liabilities:						
Accounts payable	\$	-	\$	-	\$	-
Due to other funds		60				60
Total liabilities		60				60
Fund balances:						
Restricted for:						
Road maintenance		319,651		23,182		342,833
Total fund balances		319,651		23,182		342,833
Total liabilities and and fund balances	\$	319,711	\$	23,182	\$	342,893

# Balance Sheet (continued) Governmental Funds June 30, 2018

# For Comparative Purposes Only

2017					
Special Revenue		Capital Projects			
Funds			Funds	_	
			Road	Totals	
	General		Paving	Go	vernmental
	(1354)		(3560)		Funds
	· /		· · · · · · · · · · · · · · · · · · ·		
\$	188,658	\$	176,637	\$	365,295
	4,096		-		4,096
	9,485		-		9,485
\$	202,239	\$	176,637	\$	378,876
\$	-	\$	4,855	\$	4,855
	3,263		1,546		4,809
	3,263		6,401		9,664
	198,976		170,236		369,212
	198,976		170,236		369,212
\$	202,239	\$	176,637	\$	378,876
	\$ \$ 	Funds  General (1354)  \$ 188,658	Funds  General (1354)  \$ 188,658 \$ 4,096 9,485 \$ 202,239 \$  \$ - \$ 3,263 3,263  198,976 198,976	Special Revenue         Capital Projects           Funds         Road           General         Paving           (1354)         (3560)           \$ 188,658         \$ 176,637           4,096         -           9,485         -           \$ 202,239         \$ 176,637           \$ 3,263         1,546           3,263         6,401           198,976         170,236           198,976         170,236	Special Revenue Funds           Funds         Funds           Road         Road           Paving (3560)         Go (1354)           \$ 188,658 \$ 176,637 \$ 4,096 \$ - 9,485 \$ - \$ \$ 202,239 \$ 176,637 \$ \$           \$ 202,239 \$ 176,637 \$ \$ \$ \$ 3,263 \$ 1,546 \$ \$ 3,263 \$ 6,401           \$ 3,263 \$ 1,546 \$ \$ 170,236 \$ \$ \$ 198,976 \$ 170,236 \$ \$ \$ \$ 170,236 \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$

# Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position June 30, 2018

		Comparative rposes Only
	 2018	 2017
Fund balances of governmental funds	\$ 342,833	\$ 369,212
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets net of depreciation have not been included		
as financial resources in governmental fund activity.  Net capital assets	882,611	784,676
Net position of governmental activities	\$ 1,225,444	\$ 1,153,888

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the Year Ended June 30, 2018

	2018					
	Special Revenue Capital Projects					
		Funds		Funds		
				Road	1	Total
		General		Paving	Go	vernmental
		(1354)	(3560)			Funds
Revenues						
Property taxes	\$	47,537	\$	-	\$	47,537
Special assessments		141,969		-		141,969
Investment earnings		2,579		-		2,579
Intergovernmental-State assistance		387		-		387
Other Revenues		173				173
Total revenues		192,645				192,645
Expenditures						
Salaries and benefits		21,528		-		21,528
Services and supplies		30,442		-		30,442
Capital Outlay:						
Improvements to land				167,054		167,054
Total expenditures		51,970		167,054		219,024
Excess (deficiency) of revenues						
over (under) expenditures		140,675		(167,054)		(26,379)
Other financing sources (uses)						
Transfers in		-		20,000		20,000
Transfers out		(20,000)				(20,000)
Total other financing sources and (uses)		(20,000)		20,000		
Net change in fund balances		120,675		(147,054)		(26,379)
Fund balances, beginning of year		198,976		170,236		369,212
Fund balances, end of year	\$	319,651	\$	23,182	_	342,833

# Statement of Revenues, Expenditures and Changes in Fund Balances (continued) Governmental Funds

For the Year Ended June 30, 2018

For Comparative Purposes Only 2017

	2017					
	Spe	Special Revenue Capital Projects				
		Funds Funds				
				Road		Total
		General		Paving	Go	vernmental
		(1354)		(3560)		Funds
Revenues						
Property Taxes	\$	46,287	\$	-	\$	46,287
Special assessments		139,069		-		139,069
Investment Earnings		1,579		-		1,579
Intergovernmental-State Assistance		410		-		410
Other Revenues		347				347
Total revenues		187,692		-		187,692
Expenditures						
Salaries and Benefits		20,458		-		20,458
Services and Supplies		29,876		-		29,876
Capital Outlay:						
Improvements to Land				29,764		29,764
Total expenditures		50,334		29,764		80,098
Excess (deficiency) of revenues						
over (under) expenditures		137,358		(29,764)		107,594
Other financing sources (uses)						
Transfers in		-		200,000		200,000
Transfers out		(200,000)				(200,000)
Total other financing sources and (uses)		(200,000)		200,000		
Net change in fund balances		(62,642)		170,236		107,594
Fund balances, beginning of year		261,618				261,618
Fund balances, end of year	\$	198,976	\$	170,236		369,212

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

For the Year Ended June 30, 2018

		Comparative poses Only
	2018	2017
Net change in fund balances - total governmental funds	\$ (26,379)	\$ 107,594
Amounts reported for governmental activities in the Statement of Activities are different because:		
When capital assets that are to be used in governmental		
activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. As a result, fund balance decreases by the amount of financial resources expended, whereas net position decreased by the amount of depreciation expense charged for the year, net of disposals.		
Capital outlay Depreciation expense Disposal of capital assets	167,054 (69,119)	 29,764 (64,200) (1,256)

\$ 71,556 \$ 71,902

Changes in net position of governmental activities

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of County Service Area (CSA) No. 59 Deer Lodge Park conform to generally accepted accounting principles as applicable to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

#### **Reporting Entity**

The County Service Area (CSA) No. 59 Deer Lodge Park was established by an act of the Board of Supervisor of the County of San Bernardino (the County) on December 19, 1966 under Section 4700 of the State Health & Safety Code to maintain 5 miles of paved roads.

The CSA is a component unit of the County of San Bernardino and is governed by the actions of the County Board of Supervisors.

The accompanying financial statements reflect only the accounts of the County Service Area No. 59 of the County of San Bernardino and are not intended to present the financial position of the County taken as a whole.

Because the CSA meets the reporting entity criteria established by the Governmental Accounting Standards Board (GASB), the CSA's financial statements have also been included in the Comprehensive Annual Financial Report of the County as a "component unit" for the fiscal year ended June 30, 2018.

#### Government-wide and fund financial statements

The government-wide financial statements (e.g., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the reporting entity. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type* activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided from governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Currently, the CSA does not have any proprietary or fiduciary fund types. Major individual governmental funds are reported as separate columns in the fund financial statements.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUTNING POLICIES (continued)

# Measurement focus, basis of accounting, and financial statements presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting* as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible with the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The County has established a materiality level for recording year-end accruals. For Special Districts with appropriations of less than \$500,000, individual items of less than \$1,000 are not accrued at year end. For Special Districts with appropriations over \$500,000, individual items of less than \$5,000 are not accrued at year end.

The government reports the following major governmental funds:

The *special revenue fund* labeled "General" is the government's primary operating fund. It accounts for all financial resources of the general government, expect those required to be accounted for in other fund.

The *capital project fund* labeled "Road Paving" is used to account for financial resources for road maintenance and improvements.

Financial reporting is based upon all GASB pronouncements including the Codification of Accounting and Financial Reporting Guidelines.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided 2) operating grants and contribution, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### Measurement focus, basis of accounting, and financial statements presentation (continued)

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

#### **Cash and Investments**

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from date of acquisition.

#### Interfund receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (e.g., the current portion of interfund loans) or :advances to/from other funds" (e.g., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds" Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances". Currently, the CSA does not have any business-type activities.

#### **Property Taxes**

Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties on December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on March 1 and become delinquent with penalties on August 31.

#### Accounts receivable

No allowance for uncollectibles was recorded at June 30, 2018, based on management's expectation that all accounts receivable will be collected through the property tax roll.

#### **Inventories and prepaid items**

Inventories, if any, are valued at cost using the first-in/first-out method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Capital assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land and structures and equipment) and have an estimated useful life in excess of one year. Structures with an initial cost of \$100,000 are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation in accordance with GASB Statement No. 72.

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend assets' lives are not capitalized. Major outlays for capital assets and improvement are capitalized as projects are constructed. Property, plant and equipment of the government are depreciated using straight-line method over the following estimated useful lives:

Assets	<u>Years</u>
Infrastructure	40-60
Structure and improvements	5-40
Equipment and vehicles	4-15

#### **Fund equity**

The CSA implemented GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. This statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. The following classification describes the relative strength of the spending constraints placed on the purpose for which the resources can be used:

- Non-spendable Fund Balance: Amounts cannot be spent because they are: (a) not in spendable form or (b) legally or contractually required to be maintained intact. Due to the nature or form of the resources, they generally cannot be expected to be converted into cash or spendable form.
- Restricted Fund Balance: Amounts are restricted by external parties, i.e., creditors, grantors, contributors, or laws/regulations of other governments or restricted by law through constitutional provision or enabling legislation.
- Committed Fund Balance: Amounts can only be used for a specific purpose pursuant to constraints imposed by formal action of the government's highest level of decision making authority (the board of Supervisors). The formal action must occur prior to the end of the reporting period, however, the amount may be determined in the subsequent period. These are self-imposed limitations on available resources. These committed amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same level of action it employed to previously commit those amounts. These committed amounts would be approved and adopted by formal action of the Board.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Fund equity (continued)**

- Assigned Fund Balance: Amounts are constrained by the government's intent to be used for specific purposes that are neither restricted nor committed. The intent will be expressed by the body or official to which the governing body has delegated the authority, i.e., the County Administrative Office. The County Administrative Office will assign fund balance for specific departmental projects though the use of the respective department's general fund savings. Such projects would not normally be feasible for the department without reserving funding over a multiple year period.
- Unassigned Fund Balance: The General Fund, as the principal operating fund, often has net resources in excess of what can properly be classified in one of the four categories already described. Therefore, in order to calculate unassigned fund balance, total fund balance less non-spendable, restricted, committed, or assigned equal unassigned fund balances. This amount is available for any purpose and will be placed in either the General Purpose Reserve, General Fund Mandatory Contingencies or the General Fund Uncertainties Contingencies until allocated for a specific purpose by the Board, by a four-fifths vote.

When both restricted and unrestricted resources are available for use when expenditure is incurred, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed. It is the County's policy to consider committed amounts as being reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

## **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### Stewardship, compliance and accountability

#### A. Budgetary information

In accordance with provisions of section 29000-29143 of the Government code of the State of California, commonly known as the County Budget Act, the CSA prepares and adopts a budget on or before August 30 for each fiscal year.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub-object level for capital assets within each fund.

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the Special District's Administration Department head. Any deficiency of budgeted revenues and other financing sources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### Stewardship, compliance and accountability (continued)

#### B. Encumbrances

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

### **Deferred Outflows/ Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow or resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

#### **Long-Term Debt and Interest Payable**

In the Government-Wide Financial Statements, long-term debt and other long-term obligations are reported as liabilities in the appropriate activities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are immediately expensed when incurred in the Government-Wide Financial Statements in addition to the Proprietary and Fiduciary Fund Statements in accordance with GASB No. 65. In the Fund Financial Statements, with the exception of advances from other funds, long-term liabilities are not presented. Consequently, long term debt is shown as a reconciling item in the Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position.

In the Government-Wide Financial Statements, interest payable on long-term debt is recognized as the liability is incurred for governmental activities and business-type activities. In the Fund Financial Statements, only propriety fund types recognize the interest payable when the liability is incurred.

#### **Net Position Flow Assumption**

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### **Net Position Flow Assumption (continued)**

In the Government-Wide Financial Statements, net position are classified in the following categories: *Net Investment in Capital Assets* consists of capital assets net of accumulated depreciation and reduced by outstanding debt that attributed to the acquisition, construction, or improvement of the assets. Restricted Net position is restricted by external creditors, grantors, contributors, laws or regulations of other governments. Unrestricted Net position is all net position that does not meet the definition of "net investment in capital assets" or "restricted net position."

#### Note 2: CASH AND INVESTMENTS

Cash and investments includes balances of monies deposited with the County Treasurer which are pooled and invested for the purpose of increasing earnings through investment activities. Interest earned on pooled investments is deposited to the CSA's account based upon the CSA's average daily deposit balance during the allocation period. Cash and investments are shown at the fair value as of June 30, 2018. Changes in fair value that occur during a fiscal year are recognized as *investment earnings* reported for that fiscal year. *Investment earnings* reports interest earnings, changes in fair value, and any gains or losses realized upon the liquidation, maturity, or sale of investments. The County's practice is to hold investments until maturity.

See the County of San Bernardino's Comprehensive Annual Financial Report (CAFR) for details of their investment policy and disclosures related to investment credit risk, concentration of credit risk, interest rate risk and custodial credit risk, as required by GASB Statement No. 40, and fair value hierarchy disclosures required by GASB Statement No. 72. The County of San Bernardino's CAFR may be obtained from their website http://sbcounty.gov/ATC.

**NOTE 3: CAPITAL ASSETS** 

Capital asset activity for the year ended June 30, 2018 was as follows:

	Beginning		Ending	
	Balance	Balance Additions I		Balance
Capital assets, not being depreciated:				
Construction in progress	\$ 29,764	\$ -	\$(29,764)	\$ -
Total capital assets, not being depreciated	29,764		(29,764)	
Capital assets, being depreciated:				
Improvements to land	303,070	196,818	-	499,888
Infrastructure	1,351,401			1,351,401
Total capital assets, being depreciated	1,654,471	196,818		1,851,289
Less accumulated depreciation for:				
Improvements to land	(63,643)	(32,732)	-	(96,375)
Infrastructure	(835,916)	(36,387)		(872,303)
Total accumulated depreciation	(899,559)	(69,119)		(968,678)
Total capital assets, being depreciated, net	754,912	127,699		882,611
Total capital assets, net	\$ 784,676	\$127,699	\$(29,764)	\$ 882,611

Development in progress: As of June 30, 2018 contractual commitments for the development and improvement of capital projects were estimated at \$160,472.

#### NOTE 4: FEDERAL AND STATE GRANTS

From time to time, the CSA may receive funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although the CSA expects such amount, if any, to be immaterial.

#### **NOTE 5: RISK MANAGEMENT**

The County has self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability, environmental liability, and workers' compensation claims. Public liability claims are self-insured for up to \$3.0 million per occurrence. Excess insurance coverage over the Self-Insured Retention (SIR) up to \$50 million is provided through a combination of insurance policies as recommended by Alliant Insurance Services Inc., Insurance Broker through CSAC-EIA (California State Association of Counties – Excess Insurance Authority), as follows: Primary Liability coverage \$25 million excess of \$3 million self-insured retention with QBE Insurance, Munich Reinsurance America, Inc., Markel Corp., Great American Ins., Brit Global Specialty USA, and Lloyd's of London ANNV syndicate. Excess Liability coverage for \$10 million, excess of \$25 million with Brit Global Specialty USA and Great American Ins. Company. Allied World Assurance Co. (AWAC) provides excess liability coverage of \$15 million, excess of \$35 million. In addition, the actuary has recommended that the County maintains a \$24 million reserve to cover SIR exposure for auto and general liability programs. No settlements related to these programs have exceeded insurance coverage in the last three years.

The Workers' Compensation program continued under CSAC-EIA Excess Workers' Compensation Program with a policy of \$2 million SIR and statutory limits with Great American Insurance Co., ACE American Insurance Co., and Liberty Insurance Corporation. Property damage claims are insured on an occurrence basis over a \$25 thousand deductible, and insured through CSAC-EIA and reinsured with Lexington Insurance Co. and with several insurers/reinsurers like AWAC, Ironshore, Partner RE, and Lloyd's of London, among others.

The County supplements its self-insurance for medical malpractice claims with a \$25 million policy (\$35 million aggregate) with BETA Risk Management Authority, which provides annual coverage on a claims made basis with a SIR of \$1 million for each claim.

Environmental claims are expected to occur infrequently, but have the potential to be expensive when they do occur. The County has experienced only two significant environmental liability claims since it began self-insuring this exposure in 1983. Given that environmental liability is an extremely volatile coverage, which is characterized by low frequency and high severity, the County has taken a conservative stance, as recommended by the actuary, by setting aside a minimum of \$10 million to cover future environmental liability claims.

All public officials and County employees are insured under a blanket Comprehensive Disappearance, Destruction, and Dishonesty policy covering County monies and securities, with Berkley Regional Insurance Co. with a \$100 thousand deductible, and excess limits up to \$10 million per occurrence.

The activities related to such programs are accounted for in the Risk Management Department's internal service funds ("Funds"), except for unemployment insurance, and employee dental insurance, which are accounted for in the General Fund. The liabilities recorded in these Funds are based on the results of actuarial studies and include amounts for allocated and unallocated loss adjustment expenses. The liabilities for these claims are reported using a discounted rate of 1.392% and an actuarially-determined 80% confidence level. It is the County's practice to obtain actuarial studies on an annual basis.

See the County of San Bernardino's Comprehensive Annual Financial Report (CAFR) for details of their claims liability in accordance with GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*, at June 30, 2018.

### NOTE 6: TRANSFERS IN/OUT

Interfund transfers are transactions used to close out a fund, reimburse an opening fund, and transfer cash between operating funds, and capital projects funds. At June 30, 2018, the CSA made the following interfund in and out.

	Transfers in:
	Capital
	Projects Funds
Transfers out:	(3560)
Special Revenue Funds (1354)	\$ 20,000

#### **NOTE 7: CONTINGENCIES**

As of June 30, 2018 in the opinion of the CSA Administration, there are no outstanding matters which would have a significant effect of the financial position of the CSA.

## NOTE 8: SUBSEQUENT EVENTS

Management has evaluated subsequent events through December 14, 2018, which is the date the financial statements were available to be issued, and has determined that there are no transactions that will have a significant impact on the CSA.

# REQUIRED SUPPLEMENTARY INFORMATION COUNTY OF SAN BERNARDINO SPECIAL DISTRICT COUNTY SERVICE AREA NO. 59 DEER LODGE PARK

Budgetary Comparison Schedule - Special Revenue Funds (General) For the Year Ended June 30, 2018

	Budgeted Amounts				Variances with Final Budget Positive	
_	Original		Final	Actual	(Negative)	
Revenues:						
Property Taxes	\$	39,881	\$ 39,881	\$ 47,537	\$	7,656
Special Assessments		160,222	160,222	141,969		(18,253)
Investment earnings		1,560	1,560	2,579		1,019
State Assistance		392	392	387		(5)
Other revenue				173		173
Total revenues		202,055	202,055	192,645		(9,410)
Expenditures:						
Salaries and Benefits		21,528	21,528	21,528		-
Services and Supplies		123,243	123,243	30,442		92,801
Total expenditures		144,771	144,771	51,970		92,801
Excess (deficiency) of revenues over expenditures		57,284	57,284	140,675		83,391
Other financing sources (uses): Transfers out			(20,000)	(20,000)		
Total other financing sources (uses)			(20,000)	(20,000)		
Net change in fund balance	\$	57,284	\$ 37,284	120,675	\$	83,391
Fund balance, beginning				198,976		
Fund balance, ending				\$ 319,651		